Irrigation Risk Management Rice Farmer's Kit

Tailoring water entitlement to suit your business

January 2002

Prepared by
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Tim Cummins and Associates Pty Ltd
Naturally Resourceful Pty Ltd





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National Program for Irrigation Research and Development (Land and Water Australia)

Murray Irrigation

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Disclaimer

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INTRODUCTION

Every decision we make in life has a consequence, sometimes an upside and sometimes a downside. Risk management is about trying to foresee the risks associated with decision making to maximise the upside while minimising the potential downside.

A useful definition of risk management is: "The identification, assessment and control of those risks that threaten the assets or earning capacity of every organisation."

Businesses vary in their ability to take on risk. The aim of this kit is to help you to decide what is an appropriate level of water entitlement to hold for your farming situation.

Tailoring your exposure to water shortage and your exposure to water price fluctuations is a relatively new challenge. This kit is designed to help you manage that challenge.

Your own attitude to risk is an important one and this will be affected by your current business risk profile (eg debt levels), and the industry you are in and its exposure to risk (eg amount of price fluctuation).

Each of the main water trading industries in your catchment can influence the market price to buy water and availability of water to you. Both of which are likely to be key drivers of your own risk position.

The higher the level of entitlement you decide to hold, the more you will be sheltered from these influences. However, there can be a cost in having more capital tied up in the entitlement value.

In order to establish an appropriate level of water entitlement you need to consider what is driving your decisions concerning water, both now and in the future.

The kit provides case studies and structured worksheets for you to record your own figures in the kit framework. This should provide a pathway through the many decisions you must make in settling on the 'right' level of entitlement for your irrigation business. You will need to keep reviewing your decisions at least once every season.

Caution. This kit includes numbers as examples to demonstrate how the risk management frameworks can be used. The results of these examples are not generic and do not apply to all situations. It is important that you use your own business figures in this kit for it to be of value to you.

SIX KEY QUESTIONS

At the end of the kit we aim for you to have thought through and have a framework for answering the following six questions.

- Q1. How often will I be short of water?
- Q2. Over the long term, how much will it cost me to use temporary water trade to avoid being short of water?
- Q3. Over the long-term, am I better off trading permanent or temporary water?
- Q4. How much can I afford to pay for temporary water over the long term?
- Q5. How do the alternatives to water trade compare?
- Q6. What are the main drivers in my decisions?

Each question is a chapter in this kit.

DEFINITIONS

The irrigation industry uses many different terms to describe the same things. More confusing still, one term can have several different meanings. This becomes especially important when comparing situations in different states. To help overcome the potential for confusion, we have adopted the following definitions for the terms used in this kit.

Water entitlement – The maximum volume of water the entitlement holder is entitled to use when the seasonal allocation is 100%. This is the long-term measure of the volume of water held. It is also variously called: permanent water; water right; licensed volume; high security water; or general security water.

Seasonal allocation – The proportion of water entitlement that is deemed available within a season. This may be adjusted up during the course of the season. It varies within the season, and between seasons, according to the amount of water available in the catchment.

Permanent trade - Trade in water entitlement. The rights for future use of that entitlement are transferred entirely to the buyer. It has seasonal variability. That is, one megalitre of entitlement will yield different allocations in different seasons.

Temporary trade – Trade in seasonal allocation. Because it involves only one season's allocation, it is not a variable volume. The buyer is able to use one full megalitre for each megalitre bought. However, at the end of the season, the rights for future use of the water entitlement revert to the seller.

Water price –The market price for water. This is the water-trading price paid by a water user to buy water on the open market. The price for permanently traded water is likely to be higher than the price for "temporary water."

Water charge – The annual service fee paid by irrigators to have water made available and delivered to them by water retailers or water authorities.

Water cost -The cost of water to the business. For temporary water, this is the same as the temporary water price. For permanent water, the water cost equals the interest on capital tied up in the business's water entitlement divided by the seasonal allocation.

Overdraw/Carryover - This refers to the ability of individual irrigators to draw against next year's water allocation or to carry-over unused water into next year. Currently this is only available in NSW.

1. HOW OFTEN WILL I BE SHORT OF WATER?

Firstly, you need to work out how much water you need. Multiply the area of each irrigated crop you have by it's annual water requirement. This is shown in the example in Table 1 below.

Table 1 Estimating how much water you need

Crop/Pasture	ha	Water requirement	Total water needed
Annual pasture	10 ha X	3 ML/ha =	30 ML
Rice	55 ha X	13 ML/ha =	715 ML
Winter crops	20 ha X	3 ML/ha	60 ML/ha
Total all ML	805 ML		

The Appendix has blank worksheets, which are designed for you to fill in with your own figures.

The second step is to compare what you need with what your entitlement can provide

Your entitlement will have a range of seasonal allocations attached to it, and these will vary with water availability in the catchment as well as the allocation method. Knowing how often you will get high allocations and how often you will get low allocations is crucial to determining the value of the water.

To help you determine your long-term average seasonal allocation we have developed six scenarios. These are common to all systems/catchments, and they relate to your seasonal allocation at the close of the season. This is usually higher than the opening seasonal allocation.

In all but the worst droughts, you can expect that there will be storage inflows as the season progresses. Therefore, in most years, you will need to add an extra amount of allocation to the opening allocation to estimate your closing seasonal allocation. Water supply managers often give the probabilities for reaching different allocation levels at the time of their allocation announcements.

Table 2 Six scenarios for closing seasonal allocations

1	Very high	very high total seasonal allocation
2	Av to high	Average to high total seasonal allocation
3	Av to low	Average to low total seasonal allocation
4	Low	low total seasonal allocation
5	Very low	very low total seasonal allocation
6	Long term average	Long term average allocation

The six tables in Appendix 1 show the probabilities of getting different levels of seasonal allocation for each water supply system. For example, in NSW Murray Districts, irrigators will get 80% of their entitlement 77 years out of 100 and very low allocations 13 years in 100. Because each State has very different allocation policies, the story is very different for those irrigators in the Victorian Murray Districts who's very high allocation is 200% of entitlement and the probability of getting that is 60 years in 100.

Be aware that these allocations are based on recent figures and may be high for long term planning. There are many unused allocations at present and it is expected that these will either be sold or developed over time. As this happens, seasonal allocations will gradually decrease.

Understanding the differences between catchments will help you to understand the market more fully, but the first step is understanding your own system. To start working through this kit, you will need to bring forward from Appendix 1 the table that best describes your system.

Table 3 Indicative water allocation probabilities (for my System)

Scenario for seasonal allocation	Allocation (river) (%)	years in 100	Allocation is 80% of river allocation ML per ML of entitlement	
	a	b	С	<u>b x c</u>
Very high	105%	1%	0.84	0.01
Av to high	100%	76%	0.80	0.61
Av to low	75-100% (80%)	11%	0.64	0.07
Low	40-75% (60%)	11%	0.40	0.04
Very low	20-40% (30%)	2%	0.24	0.01
Long term average		100%		Sum above=0.74

After completing this section, you will know how much water you need each year and be able to quantify how often, and by how much, your water needs will be different to seasonal allocations.

Using the allocations for your system from Appendix 1 you can work out how many megalitres you will have, and how many megalitres you will be short, for each of the six scenarios.

The second step is to see what your water supply system can provide. The example in Table 4 looks at 1000 ML of entitlement in the NSW Murray Districts. Probability indicates that this irrigator will have 35 extra ML of water for 1 year in of each 100, or 1% of the time.

Table 4 Estimating how much water you will have available

Scenario for seasonal allocation	Long term Odds (%) or years in 100	ML per ML entitlement	Entitlement held	Water allocatio n	Water needed to irrigate fully	Difference to ML needed
	From	Table 3			From Table 1	
	а	С	b	d = b x c	е	f = d - e
Very high	1%	0.84	1000 ML	840	805	35 extra
Av to high	76%	0.80	1000 ML	800	805	5 short
Av to low	11%	0.64	1000 ML	640	805	165 short
Low	11%	0.40	1000 ML	400	805	405 short
Very low	2%	0.24	1000 ML	240	805	600 short
Long term average	100%	0.74	1000 ML	740	805	65 short

When opening seasonal allocations are low, most irrigation water suppliers now also announce the probabilities of the seasonal allocation being increased by the end of the season. In these circumstances, you can also use these short terms probabilities in Table 4 to estimate how many megalitres you will be extra or short in that particular season.

There is a blank worksheet at the end of this manual to assess your own allocation variability. You may like to try this now. This worksheet will help you answer the first question.

Q1. How often will I be short of Water?

2. OVER THE LONG TERM, HOW MUCH WILL IT COST ME TO USE TEMPORARY WATER TRADE TO AVOID BEING SHORT OF WATER?

In this chapter, you will quantify the cost of temporary water trading to fully meet the water requirements of your business. To do this you will need to estimate the market value of water for different allocation years. Historical figures can be a guide, but do not rely on them too much as the water market is rapidly changing and the patterns of the early trading years may not necessarily be repeated.

The following exercise helps you to estimate the cost to your business of annual water purchases. You have already worked out how many extra megalitres you need in Table 1. Using allocation factors and the odds of getting that allocation from Table 4 and combining this with your estimates for market values for temporary water for each of the 6 scenarios, you can find out the average annual cost of water purchases needed to meet your irrigation needs. An example of this is shown on Table 5 on the next page.

Table 5 assumes that the selling price for water is the same as the buying price to determine the long term average annual value of the entitlement.

The table shows that for this example it costs the business \$3,287/year to buy temporary water. But this can vary between a cost of \$39,000 in the driest years to an income of \$525 from selling excess water in the wettest years.

Using this framework, you can test the change in your annual water purchase costs for different levels of entitlement.

There is a blank worksheet at the end of this manual to quantify your own cost of annual water purchases. You may like to try this now.

Table 5 Assessing water trading costs for annual purchases

Scenario	Extra ML needed	Price of water to buy	Market value of water in	Odds %	Weighted cost to meet us	
	Table 4 column f	(sell) \$/ML	that year	Table 4 column a	e = c	x d
		Your estimate				
	а	b	c = a x b	d	sell	buy
Very high	35 extra	15	525	1% or 0.01	525x1%=5	
Av to high	5 short	25	125	76% or 0.76		125x76%=9 5
Av to low	165 short	35	5,775	11% or 0.11		5,775x11%= 635
Low	405 short	40	16,200	11% or 0.11		16,200x11% =1,782
Very low	600 short	65	39,000	2% or 0.02		39,000x2%= 780
Long term average	65 short			100%	Average cost of temporary water purchase to business = sum above purchases less sales =\$3,287/year	

You need to be mindful of whether your market price estimate includes the delivery charge for water when completing this table.

For example, if you have included a delivery or variable charge in b above then the additional cost shown for water purchases in low allocation years may also be offset by water charges saved on the lower usage of your own permanent entitlement.

Once you have completed the worksheet you will be closer to answering the second question:

Q2. Over the long term, how much will it cost me to use temporary water trade to avoid being short of water?

3. OVER THE LONG TERM, AM I BETTER OFF TRADING PERMANENT OR TEMPORARY WATER?

This kit is all about helping you to decide at what point you are better off entering the market to either buy or sell water permanently relative to your other alternatives.

Buying permanent water is similar to buying land; you should do full farm budget and cash flow forecast first. You should also remember that different people can afford to pay different amounts. Because water entitlements are transportable, the water market is more like the share market than the land market. Water can be bought and sold by a range of different buyers; this influences both its price and its volatility.

Once you have taken account of the issues involved in owning water entitlements, it is relatively easy to work at how much a megalitre of water entitlement is worth to you. If this is different to the market price for permanent water, you may want to buy or sell permanent water.

1.1 TAKING ACCOUNT OF THE ISSUES INVOLVED IN OWNING WATER ENTITLEMENTS

Below are some of the aspects of a farm business that may influence your decision about buying or selling permanent water.

- Interest costs. When water is in excess you may be incurring an interest cost of owning water that is not being used. To date it has been cheaper to buy on the temporary market and use the capital to expand the rest of the business. You may not wish to tie up capital in water entitlement and would rather invest elsewhere and buy temporarily.
- **Skills.** Some people have good skills in getting water at the right price, but not all of us have that skill. If you do not have sufficient water trading skills to frequently enter the temporary market, then having more permanent water may be the better option for you.
- Capital growth. Whether you obtain your core water needs temporarily or
 permanently also depends on what you think permanent water prices will do in the
 future. In the Murray Basin, water prices have generally been tied to the
 performance of the rice and dairy industries as they use most of the water. Water
 prices are likely to fluctuate in line with the performance of these industries. If you
 believe these industries will improve in profitability then water values may increase
 to reflect this.
- **Flexibility.** You may be able to manage with a lower entitlement if you:
 - o cannot readily use high seasonal allocations profitably because you have no extra land to irrigate.
 - o have no way of storing water

- o can easily reduce your irrigation area to cope with low allocations with no permanent damage to your income stream.
- **Farm development.** Do you want to establish more irrigation areas on your farm by converting dryland areas over to irrigation?
- **Security**. Do you want extra security of water resources?
- **Cash flow.** What value do you place on the income stream that comes from selling on the temporary market when you don't require your full seasonal allocation?

Do any of these apply to your business?

1.2 CALCULATING THE VALUE OF PERMANENT WATER FOR MY BUSINESS

We can build on the same framework used to establish the cost of temporary water trading to work out how permanent water costs compare with temporary. We need to deduct anydelivery water charge included in the market price to be comparable. This is shown in Table 6 below.

Table 6 Calculating long term value of temporary water from estimated trading prices.

Scenario	Allocation ML per ML entitlement	Market Price of water \$/ML	Odds %	Weighted value per ML of entitlement ¹
	Table 4, column c charge your estimate Table		Table 4, column a	
	a	b	С	d = a x b x c
Very high	0.84	15	1% or 0.01	0.1=0.84x15x1%
Av to high	0.80	25	76% or 0.76	15.2=0.8x25x76%
Av to low	0.64	35	11% or 0.11	2.5=0.64x35x11%
Low	0.40	40	11% or 0.11	1.8=0.4x40x11%
Very low	0.24	65	2% or 0.02	0.3=.24x65x2%
Long term average	0.74		100%	Average annual value of entitlement = sum above =\$19.9/ML

¹ Weighted by probability and market value. This calculation determines the average annual value per ML of entitlement. It multiplies the allocation by its market price by its probability for different scenarios.

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To compare the average annual value of entitlement with permanent water prices you will have to nominate an interest rate and a capital gain factor for your water entitlement.

In the example below an interest rate of 10% is the interest cost paid on debt to buy the water. Or if you are debt-free then it is the return on capital you might expect from the investment in water entitlement. However, in reality, the interest cost is the interest or opportunity cost of the money you have invested in water entitlements less any capital growth you expect in the value of your water entitlement.

For example, interest of 10% less capital gain in water value of 3% per year gives a net interest rate of 7%. If the business believes the capital gain in water value is 4% per year and is borrowing at 10% then the net interest cost expected is 6%. Some people may believe that water entitlement could fall in value in which case a negative capital gain may be used.

Even if debt free you need to think about the alternative returns that other investments might pay (and their risk) as the opportunity cost for investing in water.

The worked example below illustrates that the interest rate you pay, (or nominate as a target if not borrowed) and the capital gain can have a strong influence on a decision.

Table 7 Estimating the value of permanent water entitlement against market price

Market value of permanent water	Interest rate you nominate	Capital gain or loss You expect	Net interest rate	Annualised cost of market value for permanent water	Decision influence if average annual value of entitlement is \$19.9/ML
а	b	С	d=b-c	=axd	This figure is from Table 6
\$400	10%	3%	7%	400x7%=\$28	Cheaper to buy temporary
\$400	7%	3%	4%	400x4%=\$16	Cheaper to buy permanent
\$500	10%	3%	7%	500x7%=\$35	Cheaper to buy temporary
\$500	7%	3%	4%	500x4%=\$20	Little difference between temp. or permanent
\$600	10%	3%	7%	600x7%=\$42	Cheaper to buy temporary
\$600	7%	3%	4%	600x4%=\$24	Cheaper to buy temporary

There is a blank worksheet at the end of this manual to compare permanent water prices with temporary water prices. You may like to try this now.

Once you have completed the worksheet you will be closer to answering the third question:

Q3. Over the long-term, am I better off trading permanent or temporary water?

4. HOW MUCH CAN I AFFORD TO PAY FOR TEMPORARY WATER OVER THE LONG TERM?

Over the long term, buying more water only makes sense if you are making money from the water. This section shows you how to work out much money you are likely to make from buying water. Knowing this can help you decide whether you should be buying or selling temporary water. It will also help you judge the appropriate price to pay over the long term.

You will make better water trading decisions if you know when you are trading above or below your optimum long-term average affordable price. The aim of this section is for you to be able to know what this price is, using estimates of operating surplus per ML.

The operating surplus per ML can be defined as the income less operating costs divided by the ML used to earn that income. Operating costs include both variable and overhead costs. (Therefore, it will be slightly lower than a gross margin per ML, which is income less variable costs).

Operating surplus/ML = Income - operating costs (both variable and overhead)

ML used to earn the above income

The operating surplus per ML indicates the dollars available to cover the annual cost of buying water. This cost can be an interest cost in the case of permanent water, or the purchase price in the case of temporary water.

There is a worksheet provided at the back of this book for you to calculate your operating surplus. You may like to follow this example through before doing your own.

Income

Step 1. Calculate total farm income

From your profit and loss statement, calculate total farm income for year

\$___300,000

Step 2. Calculate proportion of farm income that was produced from irrigation.

Subtract income (\$) from dryland from total farm income (\$) to give the proportion of income produced from irrigation. This should be your gross income from the irrigation part of your farm (include all land that is developed for irrigation whether it was irrigated or not).

\$ <u>300,000</u> - \$ <u>90,000</u> = \$ <u>210,000</u>
Calculate ML of irrigation water used in the year
1500 ML

Divid	Divide income from irrigation by number of ML to give income for each ML					
\$	210.000	. ÷	1500	_ML =	140	_ \$/ML
<u>Oper</u>	ating costs					
Step	3. Calculate o	peratir	ng costs fro	m irrigatio	n	
not o paym	perating costs su	uch as i supera	nterest, leas nnuation, de	e costs, tem preciation a	porary wat	r. Subtract costs that are ter purchases, rent, ital expenditure (eg
labou	r, feed, fertiliser	, contra	actors, fuel, r	epairs and r	maintenand	e variable costs such as se, water charges, rates, , accountant, legal.
\$	220,000	- \$	60,000	= \$	160,000	
Less irriga	-	operati	ng costs (es	timate cost	s for drylaı	nd areas not developed for
\$	160,000	- \$ <u>3</u>	5,000	= \$12	25,000	
_	5. Calculate of act operating co	-		_		om irrigation (Step 3)
\$	210,000	- \$	125,000	= <u>\$</u>	85,000	<u></u>
Divide in the	6. Calculate of e operating surple year (Step 3)	lus fron	n irrigation (S	Step 5) by n	umber of N	/IL of irrigation water used ML
-	7. Calculate the considering c	_			-	epared to pay for water

In the long term, it is important to cover capital costs and owners' labour costs. You need

to do a full farm budget to calculate your own figures for this, particularly for farm

expansion. But the following figures may be useful as a guide:

After covering labour and capital costs, there is generally about 25% to 50% of the operating surplus available for water purchase. This figure will vary enormously between farms.

Use the figure of 25% of the operating surplus if the capital costs associated with using the water purchased will be high, for example when new equipment or a new layout is needed.

Use 50% if there is existing spare capacity within your farm to expand irrigation and production with little extra capital and if the owner has the time to manage the expansion and the need for extra profit is high.

This final figure determines how much you can pay for water on average over the long term and perhaps whether you should sell. Individual farms have an enormous variability in their operating surplus per ML even within the same enterprise and area. That is why different farms can afford different prices for water.

If your final figure is well above long term water prices then you have a relatively large surplus and so you may consider buying, but if your figure is well below then you may struggle in the long term to survive and may be better off selling water.

Put simply, if your final figure is significantly higher than the annual cost of buying water then it may be worth buying water and expanding. If it is much lower then it may be worth selling some water.

This method is a useful guide when seasonal allocations are close to average, the situation in extreme years such as very low or very high allocation years is quite different.

Therefore this approach should not be used in extreme years. Instead the partial budget approach should be used as outlined in Chapter 0.

In any case, operating surplus does not account for changes such as water prices throughout the season. Using a partial budget can be a better way of comparing water purchase prices and can be updated as things change.

Besides, neither operating surplus nor gross margins (which are income less variable costs per megalitre) account for the capital investment or owner's labour per megalitre. This is very high for some enterprises, especially permanent horticulture, which makes it hard to expand or contract the irrigated area.

There is a blank worksheet at the end of this manual to help you to calculate your own operating surplus. You may like to try this now.

Once you have worked out your own operating surplus you would be able to answer the third question:

Q3. How much can I afford to pay for temporary water over the long term?

5. HOW DO THE ALTERNATIVES TO WATER TRADE COMPARE?

Each time you buy temporary water, the maximum price you should pay for that water will depend on the value of the next best alternative to purchasing water. Therefore, you need to consider what these options are and how much they will cost.

For example, an option might be to not buy water and to reduce area planted instead. When this option is studied in more detail, you may find that while variable costs are reduced by cutting back on area, fixed costs remain the same and this will dramatically reduce profitability. At the same time, you also need to be careful that you do not pay more for water than you can afford.

Therefore, you need to be able to compare the costs and benefits of those options, over more than one season and to understand how those costs might vary throughout the season. At the same time, you also need to be aware of the potential dangers involved in making decisions in isolation.

Partial budgets can be used to compare all these options with each other. Market prices for water vary through the year so you will need to update your partial budget as things change.

Identifying your options

Except for the very driest of years, seasonal allocations are likely to rise during the year. The closing allocation is therefore usually higher than opening seasonal allocation. It is difficult to predict what the final allocation will be, but water authorities have started to give probabilities for different levels of allocation. You should consider these probabilities when calculating your likely total seasonal allocation.

When you believe that water will be scarce you have several options. For example, you can:

- Buy more water
- · Increase your irrigation efficiency
- Use groundwater or recycled drainage water as a substitute
- Irrigate a smaller area
- Sell water, if market prices are high enough to justify irrigating even less area
- Do nothing and hope for an allocation increase later in the season
- Change your enterprise mix to get more \$ per ML
- · Cut back on pre-watering of cereals & pasture in autumn

- · Cut back on spring watering of cereals and pasture
- Overdraw on next year's allocation (NSW only).

On the other hand, when water is plentiful and the seasonal allocation is in excess of your requirements, you can:

- Store water on-farm for later use
- Sell water
- Do nothing
- Irrigate a larger area
- Lease more ground to use extra water (eg share crop)
- Plan to carry over allocation until the next seaon (NSW only).

To help you choose your best option we have included a partial budget table so that the impacts of each option can be compared.

Using a partial budget to help choose your best option

In a partial budget, you estimate the impact on your business of implementing each option. The impact is measured by calculating the extra costs for this option, the extra income generated, and the change in profit. This is illustrated in the diagram below.



For any one year, you can use a partial budgeting worksheet to work out the marginal profit per ML for the action that you wish to carry out. If this is lower than the water price then it pays to do this option rather than buy, but remember to consider any flow-on impacts into future years.

Updating your partial budget during the season

Your partial budget will also need to be updated as the season progresses. As well as the market price for water changing, the value of water to you may change.

The value to you depends on your marginal benefit of water. As costs are progressively sunk during the year the marginal benefit of water, particularly for crops increases. This means that in cropping you can be prepared to pay more towards the end of the season to finish a crop than at the start. This is illustrated on a theoretical basis in the chart following.

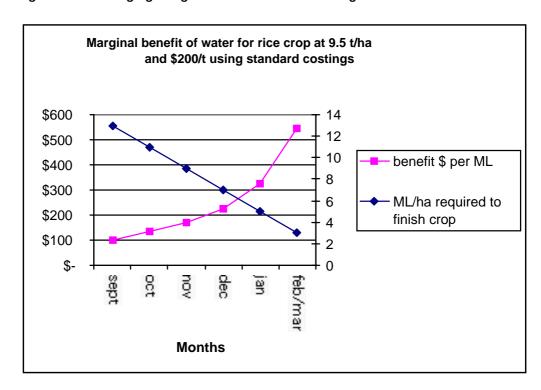


Figure 1 The changing marginal benefit of water through the season

In practice, the chart shows that once a rice crop is started, due to its high marginal value it nearly always pays to buy water to finish it off. Unless, of course, the crop is very low yielding and water prices are extremely high. It is important to remember that when you are buying water at prices that are higher than your answer to question 3, then buying water is not building extra profit, it is reducing the size of a loss of not being able to finish a crop.

A low yielding crop will have a much lower marginal benefit per ML than shown above. and the above chart does not account for the value of hay that may be realised if a crop is dried off early. If hay is valuable and water is short (or very expensive) then it still may be worth obtaining enough water to achieve a decent hay crop even if the rice crop itself is lost.

To compare your options you should update your partial budget worksheet before trading water during the season. You need to be especially mindful of the current market water price and the impact next year of the option. A full soil profile can be very valuable in some years.

For a once-off purchase, the maximum you should pay for water is the value of the next best alternative to purchasing water.

A sample partial budget is included over the page comparing some options when a farm is 100 ML short of water and when it has 100 ML surplus water compared to an average or 'normal' year.

Column a. Change in no. of ML used compared to normal year

If the action you are testing involves more or less water than your 'normal' long-term seasonal average this is the difference between the ML you expect to be used versus the 'normal' year. *In the worked example, this ranges from -100ML to +100ML*.

Column b. Change in income

If the action you are testing involves lower production than your 'normal' long term average this is the difference between the \$ expected versus that 'normal' year. It refers to gross income before any expenses. Think about your income per ML as discussed in chapter 0. and multiply this with the no. of ML from above to work this out. = \$/ML X ML change.

For example, when the option involves drying off an irrigation area there is a loss in income from loss of production in this example \$15,000 of lost income occurs when 100 ML is not used.

Change in operating cost

If the action you are testing involves lower or higher operating costs than your 'normal' long term average, this is the difference between the \$ cost expected versus that 'normal' year.

Operating costs are both variable and overhead costs. Overhead costs are unlikely to change but variable costs almost certainly will. It includes items such as paid labour, water charges, power, seed, fertiliser, feed, but not capital costs such as water purchase, land rent, leases, interest, depreciation or capital repayments.

Eq. Not irrigating an area has an impact on operating costs of saving \$8000 on costs.

Change in capital cost

If the action you are testing involves lower or higher capital cost than your 'normal' long term average this is the difference between the \$ cost expected versus that 'normal' year.

It includes items such as temporary water purchase or sale, land rent, leases, interest, depreciation. It does not include capital repayments or income from sale of permanent water as this should be shown in saved or earned interest.

In the example, the option of buying more water when short results in increased capital costs of water purchase and interest payments on overdraft of \$4,400.

Column c. Change in total cost

The total of the changes in operating and capital costs above.

Column d. Change in \$ owners labour

You will want to make sure that you do not end up selecting an option that means more work for the owners for little benefit. Therefore, you should include an amount for the extra work the owners would have to do or extra time that is saved compared with a 'normal' year.

For example if irrigating an extra area when there is excess water could require more owners time and a value should be put on this extra work.

Column e. Impact next year and future years

Make an estimate of the recovery cost for next year and any future recovery costs that may be associated with the action you are considering. This does not allow for a discounted cash flow (i.e. time value of money).

If an option is to dry off an area, there will be a future cost of a lost soil moisture profile for subsequent crops and this must be included in the budget. In this example a value of \$2,000 has been included.

Column f. Change in profit \$

This is the likely impact on your bottom line for each option.

Subtract the changes in costs from the change in income to get the change in profit or marginal profit. For the options when 100ML short of water, buying water has the least negative impact on the business.

Revised annual profit

This is the effect on the change in profit on a 'normal' year' profit. This will test whether your business could survive a given loss.

In this example the 'normal profit' was \$40,000 and the revised annual profit varies between -2,400 to 35,600 depending on the option chosen for the 100 ML short fall.

Marginal profit \$ per ML

This is the profit divided by the number of ML. It is an important figure against which to assess your water trading prices.

In the example provided, for 100 ML water shortfall the best alternative was to purchase water, or to overdraw on next year if possible. The price of water would need to increase substantially before you would choose to dry off crop.

There is a blank worksheet at the end of this manual to do your own partial budget. You may like to try this now.

Once you have identified you own options run your own partial budget you can answer the fourth question:

Q4. How do the alternatives to water trade compare?

-101

29,900

Marginal profit/ML

Revised annual profit(\$)

(\$/ML)

t/a

40,000 + f

0

40,000

0 or + 20

40,000 or

42,000

+13

41,320

-35

36,500

-44

35,600

6. WHAT ARE THE MAIN DRIVERS FOR MY WATER TRADING DECISIONS?

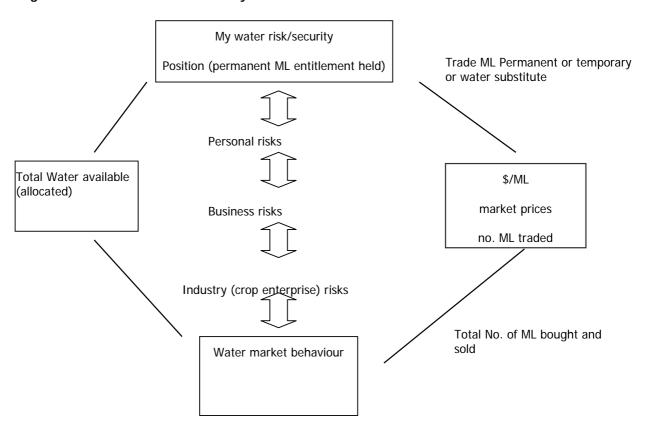
Whenever you think about buying or selling water, you are thinking about the security of your business enterprise. You are also thinking about your water security.

So far in this kit, we have looked at water trading decisions from the context of how your business operates. In this section, you will take a broader look at your place in the water market. You will start by picturing all of the things that influence your water security position, and then you will explore each of them in more detail.

A. IDENTIFYING THE OVERALL INFLUENCES ON YOUR WATER SECURITY

Your own water security position is influenced by a combination of personal, business and industry influences. The diagram below illustrates these influences and the relationship between them:-

Figure 2 Influences on water security



The diagram shows that you water security/risk postion as measured by the amount of permanent entitlement you hold is influenced by a number of factors.

Your own attitude to risk is an important one and this will be affected by your current business risk profile (eg debt levels), and the industry you are in and its exposure to risk (eg amount of price fluctuation).

In turn, the industry risk profile in combination with other irrigation users in your catchment can influence the water market price and availability of water. Both of which are likely to be key drivers of your own risk position.

The higher the level of entitlement you decide to hold, the more you will be sheltered from these influences. However, there can be a cost in having more capital tied up.

In order to establish an appropriate level of water entitlement you need to consider what is driving your decisions concerning water, both now and in the future.

B. RECOGNISING YOUR OWN PERSONAL RISK PREFERENCES

A key part of risk management is understanding your own preference for risk.

Choice and the management of risk is a very personal process. Some people live their lives avoiding risk (risk averters) while others revel in calculating the odds and taking chances (risk preferrers). Trying to impose the decisions or the risk management regime of a risk preferrer on a risk averter, and vice versa, will not work and could jeopardise their entire business.

In the rice industry, a high risk-preferrer may be a high input producer with a high reliance on bought-in water and a high debt load. If you are risk averse, you will tend to have more permanent water for a given area and you may be driven by a desire for lower debt.

Almost any business choice has an upside and a downside and your view on the size of the risks you take is a very personal one.

At the end of the day, our decisions are made on a mix of "the numbers" and what our "gut" tells us. Both are important. We ignore our intuition at our peril; we can all think of examples where our intuition proved correct and the logical explanation only became apparent later.

Are you a risk averter or a risk preferrer?

Would you enjoy more risk or less risk than your business currently presents?

Does this make you want to increase or decrease your permanent water entitlement?

C. ASSESSING YOUR BUSINESS'S RISK PROFILE

Each business is unique. Table 8 looks at the physical, financial and personal aspects that may be influencing your attitude to water security risk. Tick the boxes for each of the influences on your business then total each of the three columns.

Table 8 Assessment of influences on business risk

Type of Influence	Potential influence on you water risk position	YES (& easily)	Maybe	NO (or difficult)
		Comfortabl e with temporary trade to meet shortfalls		Prefer more permanent water to increase security
Physical	I can dry off large areas of lower value annual pasture/crops to cope with a low allocation			
	I can dry off irrigation with little extra recovery costs in future years			
	I can easily access water market to buy extra water when needed			
	I can sell entitlement without losing services from irrigation provider such as affecting water rationing			
Financial	I believe temporary water is cheap compared to permanent water averaged over dry and wet years			
	I spend more than 10% of my total farm income on interest and leases (not including capital repayment)			
	I believe that there will be little capital growth in the value of permanent water			
Personal	I have the skills to trade and enjoy regularly trading water			
	I am comfortable with the idea that in some years I will be looking to supplement my water allocation			
	Add up the number of ticks in each column			

If you have more ticks in the YES column, it suggests that you are a risk preferrer when it comes to water trade. If you have more ticks in the NO column, it suggests you would prefer a higher level of security (more permanent water) for your business.

What other influences need thinking about?

Has working through this section made you want to increase or decrease your permanent water entitlement?

D. ASSESSING YOUR INDUSTRY'S APPROACH TO RISK

Apart from understanding your personal approach to risk, and your business's capacity to deal with risk, it is also important to understand how your industry in general responds to the risk of water shortage. Similarly it is important to understand how your industry compares with the other major water using industries. A range of irrigation industries influences the water market; the important characteristics of the main ones are shown in Table 9 following.

A key implication of the differences in industries is that in a year of very low seasonal allocations the cost of losses in subsequent years for dairy and horticulture will mean that they will pay more for water, while low value croppers and broad acre grazers may choose to sell. These sellers will lose crop income in that year, but not necessarily have carryover costs in subsequent years.

The performance of the rice and dairy industries has been the main driver of water prices in the southern part of the Murray Darling Basin. These industries are likely to continue to dominate water trading. Therefore, the profitability of rice and dairy will influence future water prices. Horticulture while having a higher profit per ML is still a very small player in terms of volumes used or traded.

The trend in permanent water trading so far has been that water is moving from industries that make a low profit per megalitre towards the buyers who make a higher profit per megalitre. The sellers are more likely to be willing to trade off some security for a lower cost in owning water entitlement.

Even within the rice industry, there is a wide range in performance of properties with both buyers and sellers participating in the water market.

Table 9 Risk drivers for different irrigation industries

Industry	Income/ML	Dominant risk factor	Impact of lack of irrigation supply	Capacity to use surplus water
Broad acre grazing Beef and sheep	< \$100 /ML	Cost of water	Relatively low crop loss as each farm has annual pasture areas not irrigated	Some - by irrigating extra annual pasture Difficult to respond quickly to changes in water availability due to inability to change stock levels
Lower Value Annual Croppers Rice	\$100 - \$300/ML	Potential to vary the planted area	Relatively low crop loss as crops are not planted if water is not available	Some - by planting extra crops and low labour requirement per ML
Medium Value Croppers Grains and oilseeds	\$400 - \$600/ML	Potential to vary the planted area	Relatively low crop loss as crops are not planted when there is no water available	Large – by using on- farm storages and then sowing more crop
Higher Value Annual Croppers Cotton	\$800- \$2000/ML	Need for consistent output	Relatively high crop loss Hold contracts to supply consistent quantities of produce	Limited - by increasing the planted area
Permanent agriculture Dairy	\$200 - \$600/ML	High fixed costs	Relatively high crop loss as plants are already in the ground and drought damage cannot be avoided Impact of drought can reduce production in subsequent seasons	Limited - by increasing the planted area (the enterprise capacity is usually constrained by a limiting resource other than water eg land area or herd size)
Permanent horticulture Orchards and vineyards	\$1,000 to \$5,000/ML	High fixed costs	Very high crop loss in current and subsequent years	None

E. UNDERSTANDING YOUR PLACE IN THE TRADING MARKET

The chart on the next page illustrates the schedule of operations for the major traders of water (rice and dairy). It may be useful to know when buyers and sellers may be 'locked' in or might be considering selling or buying. On the other hand, it is important to note that Appendix 2 suggests that there is not a strong relationship between these critical decision making points and market activity.

At this stage, the biggest drivers of temporary trade seem to be price, seasonal conditions and seasonal allocation announcements. Time of purchase doesn't necessarily match time of use. It is possible that rice and dairy farmers are becoming more confident in the market. Risk preferrers who do not have sufficient water for their total seasonal requirements can delay their purchase in the hope that seasonal allocations will rise and prices will drop or that early Autumn rains may arrive.

How does will this section influence the timing of your water trading decisions?

You should now be able to answer the sixth question:

Q6. What are the main drivers in my water trading decisions?

7. MONITORING AND REVIEWING YOUR DECISIONS

"What would have happened if...?" When you ask yourself this question, it is not "crying over spilt milk", it is learning.

It is important to evaluate your risk management decisions. How do you know if you made the right decision? You need to be able to measure your progress so you do not make the same mistake twice and so you can build on the success of your risk management.

As you make predictions each year and record what actually happened you will be building up your understanding on the water market for your business. You can:

- Compare budget figures to actuals
- Update your budget figures
- Assess how you feel about your position regularly as the water environment and rules continue to evolve.

APPENDIX 1. CLOSING SEASONAL ALLOCATION PROBABILITIES FOR SIX DIFFERENT VALLEYS

Be aware that these allocations are based on recent figures and may be high for long term planning. There are many unused allocations at present and it is expected that these will either be sold or developed over time. As this happens, seasonal allocations will gradually decrease

Table 10 Indicative water allocation probabilities for Victorian Murray (Goulburn-Murray Water)

Scenario for seasonal allocation	Allocation (%)	Odds (%) or years in 100	Allocation per ML entitlement (ML)	Odds x allocation
	a	b	С	b x c
Very high	200%	60%	2	1.20
Av to high	150-200 (176%)	10%	1.76	0.18
Av to low	130-150 (140%)	10%	1.4	0.14
Low	100-130 (116%)	17%	1.16	0.20
Very low	60-100 (76%)	3%	0.76	0.02
Long term average		100%		Sum above=1.74

Table 11 Indicative water allocation probabilities for Victorian Campaspe (Goulburn-Murray Water)

Scenario for seasonal allocation	Allocation (%)	years in 100	Allocation per ML entitlement (ML)	Odds x allocation
	a	b	С	b x c
Very high	200%	78%	2	1.56
Av to high	150-200 (176%)	5%	1.76	0.09
Av to low	130-150 (140%)	6%	1.4	0.08
Low	100-130 (116%)	10%	1.16	0.12
Very low	60-100 (76%)	1%	0.76	0.01
Long term average		100%		Sum above=1.86

Table 12 Indicative water allocation probabilities for Victorian Goulburn (Goulburn-Murray Water)

	Allocation (%)	Odds (%) or years in 100	Allocation per ML entitlement (ML)	Odds x allocation
	а	b	С	b x c
Very high	200 220 (210%)	70%	2.1	1.47
Av to high	150-200 (176%)	7%	1.76	0.12
Av to low	130-150 (140%)	7%	1.4	0.10
Low	100-130 (116%)	14%	1.16	0.16
Very low	60-100 (76%)	2%	0.76	0.02
Long term average		100%		Sum above=1.87

Table 13 Indicative water allocation probabilities for NSW Murray Irrigation River Pumpers

Scenario for seasonal allocation		years in 100	Allocation per ML entitlement (ML)	Odds x allocation
	a	b	С	b x c
Very high	105 (105%)	1%	1.05	0.01
Av to high	100 (100%)	76%	1	0.76
Av to low	75-100 (80%)	11%	0.8	0.09
Low	40-75 (60%)	11%	0.5	0.06
Very low	20 - 40(30%)	2%	0.3	0.01
Long term average		100%		Sum above=0.93

0.93~ML is the indicative long term average allocation per ML of water entitlement. This compares with an average long term usage of 0.87~ML (87% of entitlement) under the MDBC cap.

Table 14 Indicative water allocation probabilities for NSW Murray Irrigation District

Scenario for seasonal allocation		` '	District allocation (80% of river pumpers) per ML entitlement	Odds x allocation District
	a	b	С	b x c
Very high	105 (105%)	1%	0.84	0.01
Av to high	100 (100%)	76%	0.80	0.61
Av to low	75-100 (80%)	11%	0.64	0.07
Low	40-75 (60%)	11%	0.40	0.04
Very low	20 - 40(30%)	2%	0.24	0.01
Long term average		100%		Sum above=0.74

0.74~ML is the indicative long term average allocation per ML of water entitlement. This compares with an average long term usage of 0.70~ML (0.8~x~87% of entitlement) under the MDBC cap.

Table 15 Indicative water allocation probabilities for NSW Murrumbidgee Valley

Scenario for seasonal allocation		` '		Odds x allocation
	a	b	С	b x c
Very high	100%	42%	1	0.42
Av to high	80-99%	43%	0.9	0.39
Av to low	60-79%	13%	0.7	0.09
Low	40-59%	1%	0.5	0.01
Very low	0-39%	0%	0.2	0.00
Long term average		100%		Sum above=0.91

Note In the Murrumbidgee the Irrigation Supply Company holds the licence for transmission flows (losses) and allocations are the same in the Districts as to the River.

APPENDIX 2. COMPARING TRADING PATTERNS WITH ANNUAL CRITICAL DECISION MAKING POINTS

It may be useful to understand at what stages of the season other market players are making business decisions that lock them in to a set water requirements. In theory, this information may help you to make better trading decisions². On the other hand, the water market is still quite immature and it is not yet clear whether these business decisions are a major driver of trading patterns.

The information on the following pages aims to give you a good basic understanding of when your competitors for water face critical decision making points. In the case of rice and dairy enterprises, these decision making points have also been plotted against the volumes of water traded on both the Northern Victorian, and Southern Riverina, Water Exchanges.

Bjornlund, H. and McKay, J. (2000a) *Are Water Markets Achieving a More Sustainable Water Use*, Proceedings from the Xth World Water Congress, Melbourne, March.

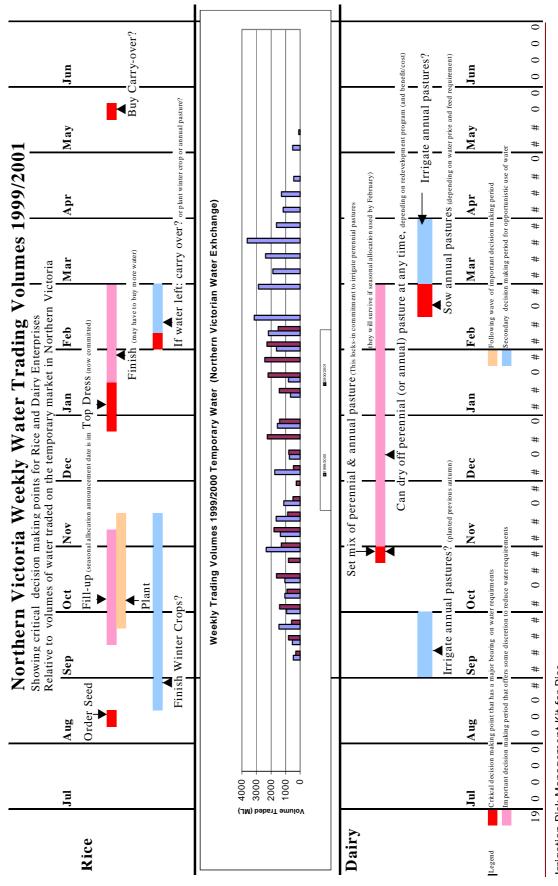
Bjornlund, H. and McKay, J. (2000b) *Problems with NCP water market policies in three Australian States 1995-2000 and elements of solutions – the 'Duty toward Water'*. Proceedings form the 1st Australian Natural Resources Law and Policy Conference, Canberra, March, 179-188.

Marsden Jacob (1999): Water Trading Development and Monitoring. Report to the Department of Land and Water Conservation, Marsden Jacob & Associates, Camberwell, Victoria.

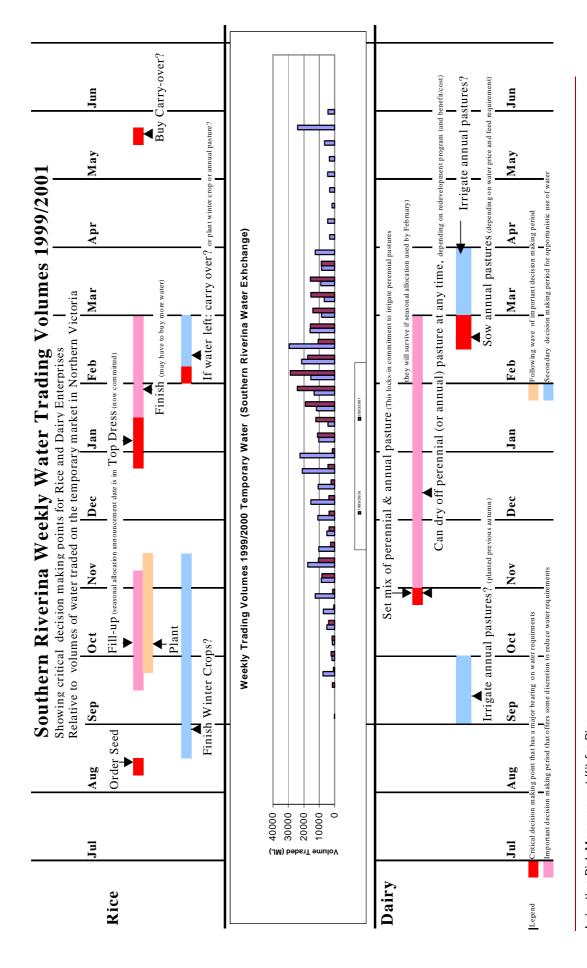
Rendell McGuckian, Tim Cummins & Associates and Read Sturgess & Associates (1999), *Irrigation Risk Management in Current and Future Water Policy Environments*. Final report to Land and Water Resources Research and Development Corporation, Canberra.

Young, M., MacDonald D.H., Stringer, R. and Bjornlund, H. (2000) *Inter-state Water Trading: A Two Year Review,* Murray-Darling Basin Commission, Canberra.

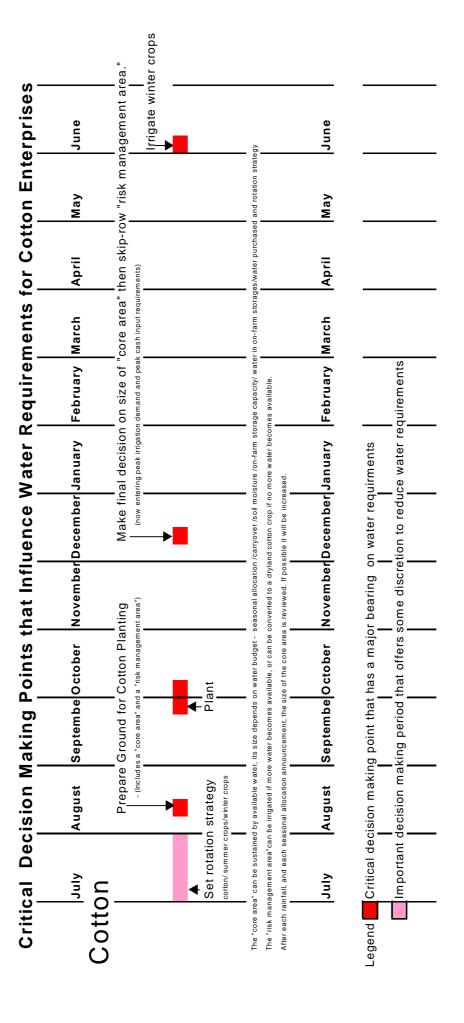
² In developing this kit, the following contemporary publications on water trade have been reviewed. All are silent on the issue of critical decision making points within the water trading cycle. However, Marsden Jacob (1999) and Rendell McGuckian *et al* (1999), make reference to the importance of this information.



Irrigation Risk Management Kit for Rice



Irrigation Risk Management Kit for Rice



APPENDIX 3. BLANK WORKSHEETS

Table 16 Estimating how much water you need to irrigate fully

Crop/Pasture	ha	Water requirement ML/ha	Total water needed ML=ha x ML/ha
Rice			
Crop			
Crop			
Pasture			
Total all ML			

Table 17 Indicative water allocation probabilities (for my System)

Scenario for seasonal Allocation allocation (%)	Allocation (%)	Odds (%) or Allocation ML years in 100 per ML	Allocation ML per ML	Odds x allocation
			(ML)	
	ø	q	ပ	рхс
Very high				
Av to high				
Av to low				
Low				
Very low				
Long term average		100%		

Table 18 Estimating how much water you will have available

Scenario for	Odds (%) or	Allocation ML	My	My	Water needed	Extra ML
seasonal allocation	years in 100	per ML entitlement	Entitlement held	Water allocatio	to irrigate fully (same	pepeeu
				_	each year)	
	в	q	၁	д = р x с	ө	f = d - e
Very high						
Av to high						
Av to low						
Low						
Very low						
Long term average	100%					
		4				

O1. How often will I be short of Water?- My answer

Table 19 Assessing water trading costs for annual purchases

Scenario	Extra ML needed	Market Price of	Market value of water in	% spp0	Financial impact on business of temporary trade	siness e
		water \$/ML	that year			
		your estimat e				
	а	q	$c = a \times b$	р	e = c x d	
					Sell water Buy	Buy water
Very high						
Av to high						
Av to low						
Low						
Very low						
Long term				100%	Average impact of temporary trade to business = sum above	orary above
average					purchasesless sales= \$from	SSS

: Q2. Over the long term, how much will it cost me to use temporary water trade to avoid being short of water? Answer =

What's the worse year and how often does it occur?

Answer =

Table 20 Assessing value of temporary water

Weighted value per ML of entitlement	$d = a \times b \times c$						Average annual value of entitlement = sum above = \$/ML	
% spp0	υ						100%	
Market Price of water \$/ML less water charge	۵							
Allocation ML per ML entitleme nt	Ф							
Scenario		Very high	Av to high	Av to low	Low	Very low	Long term average	

Market value Interest Capital Net Annualised cost of Pecision influence of permanent rate gain or loss interest market value for rate permanent water expected rate permanent water value of a cost of cost of

Table 21 Estimating the value of permanent water entitlement against market price

Once you have completed the worksheet you will be closer to answering the third question:

Q3. Over the long-term, am I better off trading permanent or temporary water?

Transfer from previous tables of same colour

Q4. How much can I afford to pay for temporary water over the long term?

Income

Step 1. Calculate total farm income

From your profit and loss statement, calculate total farm income for year

Step 2. Calculate proportion of farm income that was produced from irrigation.

Subtract income (\$) from dryland from total farm income (\$) to give the proportion of income produced from irrigation. This should be your gross income from the irrigation part of your farm (include all land that is developed for irrigation whether it was irrigated or not).

\$ = \$

Calculate ML of irrigation water used in the year

¥

Divide income from irrigation by number of ML to give income for each ML

Operating costs

Step 3. Calculate operating costs from irrigation

From profit and loss, look up the total farm expenditure for year. Subtract costs that are not operating costs such as interest, lease costs, temporary water purchases, rent, payment to partners, superannuation, depredation and any capital expenditure (eg lasering) that have been included in the total expenditure.

You will be left with your farm operating costs; it should include variable costs such as labour, feed, fertiliser, contractors, fuel, repairs and maintenance, water charges, rates, electricity, chemicals, consultants, and overheads such as office, accountant, legal.

Less dryland farming operating costs (estimate costs for dryland areas not developed for irrigation).

\$ = ****

Step 5. Calculate operating surplus from irrigation

Subtract operating costs from irrigation (Step 4) from income from irrigation (Step 3)

\$ =

Step 6. Calculate operating surplus from irrigation/ML

Divide operating surplus from irrigation (Step 5) by number of ML of irrigation water used in the year (Step 3)

*/ML = _____ \$//ML

Step 7. Calculate the long term average price you are prepared to pay for water after considering capital and owners labour costs

In the long term, it is important to cover capital costs and owners' labour costs. You need to do a full farm budget to calculate your own figures for this, particularly for farm expansion. But the following figures may be useful as a guide:

After covering labour and capital costs, there is generally about 25% to 50% of the operating surplus available for water purchase. This figure will vary enormously between farms.

Use the figure of 25% of the operating surplus if the capital costs associated with using the water purchased will be high, for example when new equipment or a new layout is needed.

Use 50% if there is existing spare capacity within your farm to expand irrigation and production with little extra capital and if the owner has the time to manage the expansion and the need for extra profit is high.

%/WIL × ______ = %_________

100

This final figure determines how much you can pay for water on average over the long term and perhaps whether you should sell. Individual farms have an enormous variability in their operating surplus per ML even within the same enterprise and area. That is why different farms can afford different prices for

If your final figure is well above long term water prices then you have a relatively large surplus and so you may consider buying, but if your figure is well below then you may struggle in the long term to survive and may be better off selling water.

Put simply, if your final figure is significantly higher than the annual cost of buying water then it may be worth buying water and expanding. If it is much lower then it may be worth selling some water.

03. How much can I afford to pay for temporary water over the long term?

My Answer

05	How do the	alternatives t	o water	trade cor	nnare?

Example scenario	Options different to base case	Change in ML used (ML)	Change in Income (\$)	Change in total costs (capital + operating)(\$)	Change in value of owners' labour(\$)	Impact next year & future(\$)	Change in profit(\$)	Revised annual profit(\$)	Marginal profit/ML (\$/ML)
	Describe the Action	а	Ь	С	d	e	f =b-c-d-e	normal budget profit+ f	f/a
normal year	Average seasonal allocation used and usual trading ML	0	0	0	0	Nil	0		0
ML short of water									
ML extra water									

Example scenario	Options different to base case	Change in ML used (ML)	Change in Income (\$)	Change in total costs (capital + operating)(\$)	Change in value of owners' labour(\$)	Impact next year & future(\$)	Change in profit(\$)	Revised annual profit(\$)	Marginal profit/ML (\$/ML)
	Describe the Action	а	b	С	d	e	f =b-c-d-e	normal budget profit+ f	f/a
	Average seasonal allocation used and usual trading ML	0	0	0	0	Nil	0		0
ML short of water									
ML extra water									

Q4. How do the alternatives to water trade compare?				

Table 22 Assessment of influences on business risk

Type of Influence	Potential influence on you water risk position	YES (& easily)	Maybe	NO (or difficult)
		Comfortabl e with		Prefer more permanent
		temporary trade to meet		water to increase
		shortfalls		security
Physical	I can dry off large areas of lower value annual pasture/crops to cope with a low allocation			
	I can dry off irrigation with little extra recovery costs in future years			
	I can easily access water market to buy extra water when needed			
	I can sell entitlement without losing services from irrigation provider such as affecting water rationing			
Financial	I believe temporary water is cheap compared to permanent water averaged over dry and wet years			
	I spend more than 10% of my total farm income on interest and leases (not including capital repayment)			
	I believe that there will be little capital growth in the value of permanent water			
Personal	I have the skills to trade and enjoy regularly trading water			
	I am comfortable with the idea that in some years I will be looking to supplement my water allocation			
	Add up the number of ticks in each column			

If you have more ticks in the YES column, it suggests that you are a risk preferrer when it comes to water trade. If you have more ticks in the NO column, it suggests you would prefer a higher level of security (more permanent water) for your business.

What other influences need thinking about?

Has working through this section made you want to increase or decrease your permanent water entitlement?
Q6. What are the main drivers in my water trading decisions?
Personal
Business
Industry
season